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No. 96

U.S. President, 1933 - (Franklin D. Roosevelt)

SEGREGATION OF LOYAL AND DISLOYAL JAPANESE IN  
RELOCATION CENTERS

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THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

REPORT ON SENATE RESOLUTION NO. 166 RELATING TO SEGREGATION OF LOYAL AND DISLOYAL JAPANESE IN RELOCATION CENTERS AND PLANS FOR FUTURE OPERATION OF SUCH CENTERS

SEPTEMBER 14, 1943.—Read; referred to the Committee on Military Affairs and ordered to be printed

THE WHITE HOUSE,  
Washington, September 14, 1943.

The PRESIDENT OF THE SENATE.

Subject: Senate Resolution 166 adopted by the Senate on July 6, 1943.

SIR: On July 6, 1943, the Senate considered and agreed to Senate Resolution 166.

The resolution relates to the program for relocating persons of Japanese ancestry evacuated from west coast military areas and asks that the President issue an Executive order to accomplish two things—(1) to direct the War Relocation Authority to segregate the disloyal persons, and the persons whose loyalty is questionable, from those whose loyalty to the United States has been established; and (2) to direct the appropriate agency of the Government to issue a full and complete authoritative statement on conditions in relocation centers and plans for future operations.

I find that the War Relocation Authority has already undertaken a program of segregation. That program is now under way. The first train movements began in early September.

In response to the resolution I asked the Director of the Office of War Mobilization to issue a full and complete authoritative public

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statement on conditions in relocation centers and plans for future operations. A short preliminary statement on this subject was issued on July 17, 1943. A full and complete statement is being made public today. Copies of these statements are transmitted with this message.

Thus, both of the steps called for in Senate Resolution 166 have already been taken, and it appears that issuance of a further Executive order is not necessary for accomplishment of these purposes.

The segregation program of the War Relocation Authority provides for transferring to a single center, the Tule Lake Center in northeastern California, those persons of Japanese ancestry residing in relocation centers who have indicated that their loyalties lie with Japan. All persons among the evacuees who have expressed a wish to return to Japan for permanent residence have been included among the segregants, along with those among the citizen evacuees who have answered in the negative, or have refused to answer, a direct question as to their willingness to declare their loyalty to the United States and to renounce any allegiance to any foreign government. In addition, those evacuees who are found, after investigation and hearing, to be ineligible to secure indefinite leave from a relocation center, under the leave regulations of the War Relocation Authority, are to be included among the segregants.

While the precise number of segregants is not established at this time because a number of leave clearance investigations have not yet been completed, it is established that the disloyal persons among the evacuees constitute but a small minority, and that the great majority of evacuees are loyal to the democratic institutions of the United States.

Arrangements are being completed for the adequate guarding and supervision of the segregated evacuees. They will be adequately fed and housed and their treatment will in all respects be fair and humane; they will not, however, be eligible to leave the Tule Lake Center while the war with Japan continues or so long as the military situation requires their residence there. An appeals procedure to allow for the correction of mistakes made in determining who shall be segregated has been established so that the entire procedure may be fair and equitable.

With the segregation of the disloyal evacuees in a separate center, the War Relocation Authority proposes now to redouble its efforts to accomplish the relocation into normal homes and jobs in communities throughout the United States, but outside the evacuated areas, of those Americans of Japanese ancestry whose loyalty to this country has remained unshaken through the hardships of the evacuation which military necessity made unavoidable. We shall restore to the loyal evacuees the right to return to the evacuated areas as soon as the military situation will make such restoration feasible. Americans of Japanese ancestry, like those of many other ancestries, have shown that they can, and want to, accept our institutions and work loyally with the rest of us, making their own valuable contribution to the national wealth and well-being. In vindication of the very ideals for which we are fighting this war it is important to us to maintain a high standard of fair, considerate, and equal treatment for the people of this minority as of all other minorities.

Respectfully,

FRANKLIN D. ROOSEVELT.

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## STATEMENT OF DIRECTOR OF WAR MOBILIZATION

On July 17, James F. Byrnes, Director of War Mobilization, issued a preliminary statement which was prepared at the President's request by the War Department and the War Relocation Authority in response to Senate Resolution 166 relative to the treatment of persons of Japanese ancestry in relocation centers. Justice Byrnes today issued a more comprehensive statement which was prepared at the President's request by the War Relocation Authority in response to Senate Resolution 166. The statement in full follows:

### A COMPREHENSIVE STATEMENT IN RESPONSE TO SENATE RESOLUTION No. 166

On July 6, 1943, the United States Senate adopted Senate Resolution No. 166 introduced by Senator Sheridan Downey of California. The resolution called upon the President (1) to order the immediate segregation of disloyal persons of Japanese ancestry in relocation centers and (2) to have issued by the appropriate agency of Government a comprehensive authoritative statement on relocation centers and future relocation plans. Since the War Relocation Authority had initiated plans for a segregation program prior to adoption of the resolution, no Presidential action on the first part of the resolution has been necessary. The following statement is issued in response to the second part of the resolution.

#### THE PACIFIC COAST EVACUATION

On February 19, 1942, the President signed Executive Order No. 9066 empowering the Secretary of War or any military commander the Secretary might designate to prescribe military areas and to provide for the exclusion from such areas of any persons whose presence was deemed prejudicial to the national defense. Eleven days later, on March 2, the commanding general of the Western Defense Command issued a proclamation prescribing the western portion of the three west coast States<sup>1</sup> and the southern part of Arizona, as a military area and announced that all persons of Japanese ancestry—both alien and citizen—would be excluded from this area. On March 18 the President signed Executive Order No. 9102 establishing the War Relocation Authority within the Office for Emergency Management and directing the Authority to provide for the relocation of persons evacuated from military areas under the provisions of Executive Order No. 9066. The principal aim behind the creation of the new agency was to relieve the military of the complicated and burdensome job of maintaining and reestablishing a dislocated people.

Throughout most of March in 1942 the people of Japanese ancestry residing within the prescribed west coast area were freely permitted and even encouraged to move out voluntarily and resettle inland on

<sup>1</sup> Later, in June, the evacuation area was enlarged to take in the entire State of California.

their own initiative. The original hope was that a considerable portion of these people would be able to establish themselves outside the prescribed area with a minimum of Government assistance. Before the War Relocation Authority was more than a week old, however, it became apparent that such a large-scale migration could be handled effectively only on a controlled and orderly basis. In many communities of the intermountain region, there were strong protests against the arrival of evacuees from the coastal zone; and in some areas, violence appeared imminent. Consequently, on March 27 the commanding general of the Western Defense Command issued an order (to become effective on March 29) prohibiting further voluntary migration and "freezing" the people of Japanese ancestry in their homes until they could be moved by the Army.

Nine days after this order became effective—on April 7—the Director of the War Relocation Authority and Col. Karl R. Bendetsen, representing the Western Defense Command, met with a group of Governors and other State officials of the Western States in Salt Lake City to discuss plans for relocating the evacuated people. At that meeting the War Relocation Authority presented for consideration a relocation plan composed of three basic points:

- (1) Establishment of Government-operated centers where some of the evacuees could be quartered and could contribute through work on Government projects, to their own support;
- (2) Reemployment of evacuees in private industry or in agriculture outside the evacuated areas;
- (3) Governmental assistance for small groups of evacuees desiring to establish self-supporting colonies of an agricultural character.

The reaction of the assembled Governors and other State officials to this program was unmistakable. Strong opposition was expressed to any type of unsupervised relocation and some of the Governors refused to be responsible for maintenance of law and order unless evacuees brought into their States were kept under constant military surveillance. Following the meeting, the War Relocation Authority abandoned plans for assisting groups of evacuees in private colonization, temporarily laid aside plans for private employment, and concentrated on establishment of Government-operated centers with sufficient capacity and facilities to accommodate the entire evacuee population.

#### FUNCTIONS OF THE WAR DEPARTMENT AND OF THE WAR RELOCATION AUTHORITY

Almost immediately after the creation of the War Relocation Authority, a tentative agreement was reached between the Director of the Authority and the Western Defense Command covering the responsibilities of the two agencies in the evacuation and relocation process. Later, on March 17, this agreement was expanded and formalized in a memorandum of understanding signed by the Director of the Authority and the Assistant Secretary of War. Briefly, the memorandum provided that the War Department would be responsible for (1) evacuating the people of Japanese ancestry from their homes, (2) establishing and administering temporary assembly

centers where the evacuees could be quartered while relocation centers were being constructed, (3) construction of basic housing and facilities at relocation center sites, (4) transporting the evacuees from assembly to relocation centers, and (5) provision of a military guard around the exterior boundaries of relocation centers. The War Relocation Authority assumed full responsibility for management of the relocation centers and for maintenance of the evacuees once they were delivered by the Army at the relocation center gates. The full text of the agreement follows:

APRIL 17, 1942.

MEMORANDUM OF AGREEMENT BETWEEN THE WAR DEPARTMENT AND WAR RELOCATION AUTHORITY

Preamble: The War Relocation Authority is an independent establishment created by Executive Order of the President No. 9102, dated March 18, 1942, with a primary objective of relieving the Military Establishment of the burden of providing for the relocation of persons excluded from military areas by order of the Secretary of War or any designated military commander acting pursuant to Executive Order of the President No. 9066, dated February 19, 1942. The emphasis in all War Relocation Authority activities will be increasingly to alleviate the drain on military resources with regard to all phases of evacuation and relocation. The War Relocation Authority has agreed to prepare itself as rapidly as practicable to assume those burdens now imposed on the War Department respecting such activities and particularly in connection with Pacific coast evacuation now in progress. Accordingly the following understanding is executed between the War Department and the War Relocation Authority to meet the present situation.

1. The evacuation of combat zones is a military necessity and when determined upon must not be retarded by resettlement and relocation. In other words, the timing of evacuation is a military function which War Relocation Authority will do all in its power to accommodate.

2. Assembly centers are staging areas and necessary because of the time required to select relocation sites and to construct relocation centers (reception centers). Assembly centers are constructed and will be supplied and operated by the War Department.

3. Relocation sites, upon which relocation centers (reception centers) are built, are to be selected by the War Relocation Authority, subject to War Department approval.

4. The acquisition, as distinguished from selection, of sites for relocation centers (reception centers) is a War Department function. Such acquisition will be made by the War Department upon the request of the War Relocation Authority. The War Relocation Authority will reimburse the War Department for the acquisition cost of relocation sites or pay the cost in the first instance.

(a) As a part of the acquisition procedure, respecting both private and public lands, the War Department, through an appropriate military commander, will advise the chief executive of the State concerned of the military necessity for the location of a relocation project within that State.

(b) The War Relocation Authority has full responsibility for compilation of the necessary data and descriptions in connection with 3 and 4 above.

5. Construction of initial facilities at relocation centers (reception centers) will be accomplished by the War Department. This initial construction will include all facilities necessary to provide the minimum essentials of living, viz, shelter, hospital, mess, sanitary facilities, administration building, housing for relocation staff, post office, storehouses, essential refrigeration equipment, and military police housing. (War Department construction will not include refinements such as schools, churches, and other community planning adjuncts.) The placement and construction of military police housing will be subject to the approval of the appropriate military commander.

6. The War Department will procure and supply the initial equipment for relocation centers (reception centers), viz, kitchen equipment, minimum mess and barrack equipment, hospital equipment, and 10 days' supply of nonperishable subsistence based on the relocation center (reception center) evacuee capacity. From the date of opening, or the date on which the War Relocation Authority initiates the operation of any relocation center (reception center), as the case

may be, the War Department will transfer accountability for all such equipment and property to the War Relocation Authority. The War Relocation Authority agrees to assume such accountability. Thereafter, the War Relocation Authority will maintain and replace all such equipment and property, including subsistence, and will procure whatever additional supplies, subsistence, and equipment it may require. The War Department agrees that the War Relocation Authority may effect its procurement through War Department agencies.

(a) As to all routine procurement effected by the War Relocation Authority through War Department agencies, said Authority agrees that it will transmit to the War Department a forecast of its requirements semiannually in advance, and that it will confirm in writing to the appropriate War Department agency its actual requirements from time to time as the need for such procurement develops. The War Relocation Authority will take all possible and practicable steps to inform the War Department well in advance of its requirements.

7. After pending arrangements for existing reception centers are completed the War Relocation Authority will operate relocation centers (reception centers) from the date of opening. This will include staffing, administration, project planning, and complete operation and maintenance. In undertaking such operations the War Relocation Authority will not retard completion of the evacuation process but will accommodate military requirements. It will be prepared to accept successive increments of evacuees as construction is completed and supplies and equipment are delivered. In each case the War Relocation Authority will provide a project manager who will be available to the War Department local construction representative for consultation as soon as a given project is approved for construction.

8. The War Department will provide for the transportation of evacuees to assembly centers and from assembly centers to relocation centers (reception centers) under appropriate military escort. The War Department, through the Western Defense Command, has arranged for the storage of household effects of evacuees through the Federal Reserve Bank of San Francisco. At War Department expense, the Federal Reserve Bank of San Francisco has acquired warehouse space, provided civilian guards, and has arranged for inventories of goods stored by each evacuee. When evacuee goods are stored and the Federal Reserve Bank delivers inventory receipts to the War Relocation Authority, said Authority will accept such receipts from the Federal Reserve Bank of San Francisco and, upon such acceptance, said Authority assumes the responsibility now borne by the War Department for the warehousing program, including the assumption from the date of delivery of receipts, of payment of all costs. Thereafter, the disposition of such household effects and the transportation thereof to relocation centers, or elsewhere, will be the sole responsibility of the War Relocation Authority.

9. In the interest of the security of the evacuees relocation sites will be designated by the appropriate military commander or by the Secretary of War, as the case may be, as prohibited zones and military areas, and appropriate restrictions with respect to the rights of evacuees and others to enter, remain in, or leave such areas will be promulgated so that ingress and egress of all persons, including evacuees, will be subject to the control of the responsible military commander. Each relocation site will be under military-police patrol and protection as determined by the War Department. Relocation centers (reception centers) will have a minimum capacity of 5,000 evacuees (until otherwise agreed to) in order that the number of military police required for patrol and protection will be kept at a minimum.

10. It is understood that all commitments herein as relate to the use of War Department and/or war relocation funds are subject to the approval of the Bureau of the Budget.

WAR RELOCATION AUTHORITY,  
By M. S. EISENHOWER,  
*Director.*  
WAR DEPARTMENT,  
By J. J. McCLOY,  
*Assistant Secretary of War.*

#### SELECTION OF SITES FOR RELOCATION CENTERS

While the evacuation was moving forward under supervision of the Western Defense Command, the War Relocation Authority and the Army began an extensive search for areas where the evacuees might

settle down to a more stable kind of life until plans could be developed for their permanent relocation in communities outside of the evacuated areas. Because of the nature of the relocation program, the possibilities were sharply limited. Requirements for sites were announced by the Authority on April 13 as follows:

1. All centers must be located on public land so that improvements at public expense become public, not private, assets. Any land acquired for this purpose will remain in public ownership.
2. Because of manpower needs in the armed services and because the minimum guard unit can guard 5,000 persons as easily as smaller groups, first attention will be given to sites adequate for large projects.
3. Each center must provide work opportunities throughout the year for the available workers to be located there.
4. All centers must be located at a safe distance from strategic works.

To aid in the job of site selection, the Authority enlisted the cooperation of technicians from a number of Federal and State agencies. More than 300 proposals were considered on paper and nearly 100 possible sites were actually examined by field inspection crews. Some were rejected because they were too small; others were turned down by the Army for military reasons; and still others were found unsuitable for a wide variety of causes.

By June 5 sites for 10 relocation centers had been selected and construction work at four of the sites was well under way. By the first week in November the entire evacuee population had been transferred either from assembly centers or—in some cases—direct from their homes into relocation centers. A total of 110,000 persons, according to records of the Western Defense Command, were evacuated from their homes. The location of the 10 centers and their population as of July 10, 1943, are shown in the following table:

Relocation center	Location	Population as of July 10, 1943
Central Utah	Topaz, Utah	7,287
Colorado River	Poston, Ariz.	15,530
Gila River	Rivers, Ariz.	12,355
Granada	Amache, Colo.	6,170
Heart Mountain	Heart Mountain, Wyo.	9,292
Jerome	Denton, Ark.	7,767
Manzanar	Manzanar, Calif.	8,716
Minidoka	Hunt, Idaho	7,548
Rohwer	Relocation, Ark.	7,616
Tule Lake	Newell, Calif.	13,422
Total		95,703

(The War Relocation Authority is also operating a small isolation center at Leupp, Ariz.)

#### GENERAL PROBLEMS RESULTING FROM THE EVACUATION

Evacuation of the Japanese American population from their homes and occupations on the west coast, and their relocation in 10 newly established wartime communities is a movement without precedent in the United States. Inevitably such an undertaking has created problems, not all of which could be foreseen. The size of the task, involving more than 100,000 men, women, and children, as well as its unprecedented character, has contributed to the complexity of the undertaking.

At the present time the responsibilities of the War Relocation Authority, in dealing with these problems, fall into three main categories. First are those problems arising in the administration of

relocation centers. While the Authority does not consider the centers as permanent places of residence and does not feel that the maintenance of evacuees in relocation centers represents the most constructive solution to the over-all problem, the fact remains that the great majority of evacuees are now in the centers, and that their proper maintenance there is a clear responsibility of the Government.

Second are the problems arising from the release of evacuees for work outside the centers and for other purposes. Even before the evacuation from certain of the restricted areas had been initiated, the Army and the War Relocation Authority were forced by the demands in many of the Western States for agricultural labor to develop a program for releasing large numbers of evacuees for outside employment. Throughout the summer and autumn of 1942, the number of evacuees released on temporary work leave reached nearly 10,000.

Problems arising in the management of property owned by evacuees in the evacuated areas constitute the third major category of problems with which the War Relocation Authority is concerned. Under plans developed by the Army as a part of the evacuation program, evacuees were offered assistance through the medium of the Federal Reserve Bank of San Francisco and the Farm Security Administration in the leasing, sale, or management of their property. In August 1942 responsibilities in this field were transferred, at the request of the cooperating agencies, to the War Relocation Authority.

#### THE NATURE OF THE EVACUATED POPULATION

The present population of the 10 relocation centers is approximately 95,000. Roughly two-thirds of these people are American citizens by virtue of birth in this country. The remaining one-third are aliens, whose naturalization is not permitted under the laws of the United States. The distribution of this population by age and sex is suggested by the following table, based upon the United States Census of 1940:

*Distribution of Japanese population by age, sex, and nativity compared to "average" <sup>1</sup> groupings of non-Japanese population—States of Arizona, California, Oregon, and Washington, 1940*

Age groups	Male			Female			Total			
	Japanese population		"Average" <sup>1</sup> population	Japanese population		"Average" <sup>1</sup> population	Japanese population	"Average" <sup>1</sup> population		
	Native-born	Foreign-born		Native-born	Foreign-born					
0 to 4 years-----	3,728	30	3,758	4,330	3,407	25	3,432	3,447	7,190	7,777
5 to 9 years-----	4,148	37	4,185	4,135	4,131	39	4,170	3,322	8,355	7,457
10 to 14 years-----	6,476	63	6,539	4,519	6,271	54	6,325	3,627	12,864	8,146
15 to 19 years-----	9,291	141	9,432	5,074	8,596	105	8,701	4,099	18,133	9,173
20 to 24 years-----	7,654	227	7,881	5,248	6,540	215	6,755	4,221	14,636	9,469
25 to 29 years-----	3,964	341	4,305	5,505	3,113	252	3,365	4,357	7,670	9,862
30 to 34 years-----	1,561	959	2,520	5,211	1,138	812	1,950	4,047	4,470	9,258
35 to 39 years-----	749	2,588	3,337	4,975	371	2,673	3,044	3,816	6,331	8,791
40 to 44 years-----	262	2,892	3,154	4,634	132	3,782	3,914	3,588	7,068	8,222
45 to 49 years-----	132	2,169	2,301	4,414	63	3,490	3,553	3,385	5,854	7,799
50 to 54 years-----	58	5,157	5,215	4,143	25	2,172	2,197	3,055	7,412	7,198
55 to 59 years-----	32	4,720	4,752	3,454	5	1,160	1,165	2,545	5,917	5,999
60 to 64 years-----	15	3,662	3,677	2,729	3	770	773	2,128	4,450	4,857
65 to 69 years-----	6	1,509	1,506	2,019	1	292	293	1,689	1,799	3,708
70 to 74 years-----	9	476	485	1,402	1	80	81	1,175	566	2,577
75 years and over-----	9	152	161	1,416	5	54	59	1,276	220	2,692
Total-----	38,094	25,114	63,208	63,208	33,802	15,975	49,777	49,777	112,985	112,985

<sup>1</sup> The "average" population indicates what the distribution, by age and sex, of the Japanese-American population in the Pacific Coast States in 1940 would have been had it conformed to the distribution by age and sex of the non-Japanese population in these 4 States.

As of 1942, the median age of the alien male population was approximately 56 years; of the alien female population approximately 47 years; and of the citizen population about 18 years. The "average" column in the previous tabulation is introduced to indicate what the distribution, by age and sex, of the Japanese-American population in the Pacific coast in 1940 would have been had it conformed to the distribution by age and sex of the non-Japanese population in the four States in 1940.

In addition to the wide and distinct difference in age between the citizen and alien groups in this population, probably its most important characteristics from the point of view of relocation center administration are (1) the relative lack of persons in the age group of 30 to 50, which generally constitutes the most productive part of the working populations; (2) the relatively high proportion of school students (5 to 19) in the total population and the relatively high population of high-school students in the school population (nearly double that found in a normal community); and (3) the relatively low proportion of persons 65 years of age and older. These abnormal age characteristics of the evacuee population have occasioned problems differing both in kind and size from those found in the normal American community.

#### EVACUATION FROM HAWAII

Although no mass evacuation of persons of Japanese descent, similar to that on the west coast, was deemed necessary or advisable in the Hawaiian Islands, the Army has carried out a small-scale evacuation of people of Japanese ancestry from the Territory to the mainland.

The first evacuees from Hawaii were received in relocation centers on November 23, 1942. Since that time, 1,037 Hawaiian evacuees have been received at centers. Of this group, approximately 60 percent are males, approximately 40 percent are under 17 years of age, and 13 percent over 37 years of age.

#### BASIC POLICIES OF CENTER ADMINISTRATION

The War Relocation Authority has undertaken to provide all evacuees residing in centers the following essentials: Housing, food, medical care, and education through the high-school level. In each of these categories the facilities provided are the minimum necessary to meet reasonable American standards.

#### HOUSING

All evacuees in centers are housed in barracks, which are divided into four or more one-room apartments. The barracks are grouped in blocks, each of which is made up of 14 barracks, a central toilet and bathhouse, a laundry room, mess hall, and a recreation hall.

This housing for evacuees is part of the basic center construction, which was designed and built by the United States Army Engineers. The Army's original plan, which was agreed to by the War Relocation Authority, contemplated that a minimum of one room would be made available to each family, and that no family would be required to share its one-room apartment with anyone else. At the present time, in order to make barracks space available for schools, church

services, and other community purposes, the War Relocation Authority is unable to meet this standard. Many families are, at the present time, required to share barracks space with outsiders. Similarly, few recreation halls are available for the block uses for which they were constructed. The War Relocation Authority's program for the construction of schools and other facilities and the gradual relocation outside the centers of eligible families are both steps aimed to remedy this situation.

All center construction is of a temporary character, similar to the Army's theater of operations type of construction. While the centers differ from each other in minor details, the most common type of building is a frame structure covered with plain sheathing lumber and tar paper. Because of the heat, the Arizona centers have double roofs; because of the cold, some of the more northern centers have finished interior walls. None of the barracks has running water; all have electric lights and some sort of heating stove for each apartment.

#### *Food and mess operations.*

All evacuees eat in mess halls operated by the Authority. In each center, mess operations are directed by a chief steward, who is a member of the administrative staff. He has one or two appointed assistants. Under the direction of the chief steward and his immediate assistants, all work connected with requisitioning, receipt, warehousing, issue, preparation and serving of food, and the maintenance and operation of subsistence warehouses and mess halls is performed by evacuee personnel. Recognizing the importance of mess operations to the morale of the centers, the stewards undertake to provide good, wholesome food, selected and prepared to the taste of the evacuees. Because of the varied nature of the population, which includes some peoples whose tastes are very largely Japanese, along with others whose tastes are almost wholly American, it is not easy to prepare menus which will satisfy the entire population. Experience seems to indicate that the best way to deal with this situation is to alternate Oriental and American types of foods.

It is the policy of the Authority to provide simple, substantial foods. All rationing regulations and recommendations applicable to the civilian population of this country are observed in the administration of center mess operations. In addition, 2 meatless days are observed each week and no fancy meats of any kind are served. In areas where local milk supplies are short, milk is provided only to small children, nursing or expectant mothers, and special dietary cases.

With the exception of some food which is produced by the evacuees themselves at the centers and some perishable commodities which are bought locally, practically all food served at the centers is purchased through the Quartermaster Corps of the United States Army. Arrangements were made to buy food through the Army both to give the War Relocation Authority the advantage of Army experience and facilities, and to give the Army an opportunity to prevent competition by the War Relocation Authority in certain markets for food needed for the armed forces.

War relocation centers are operating under a cash ration allowance of 45 cents per person per day. This cost includes the cost of feeding special diet cases, infants, and pregnant women. Over the past few months the actual daily cost of feeding has ranged from 34 to 42 cents per person.

## EDUCATION

One-fourth of the evacuee population in the centers is of school age and is in school. This is substantially larger than the proportion of school children in the normal population. Moreover, as has been suggested above, a disproportionately large part of the school population is of high-school age. Virtually all of the school children in the population were born in this country and are citizens. Virtually all were being educated prior to evacuation in American public schools.

It is the policy of the War Relocation Authority to provide elementary and high-school facilities, meeting the minimum standards of the States in which the centers are located and providing education which will permit the students to return to public school outside the centers after the war without loss of credit for the time spent in the centers. Educational programs have been developed and curricula planned in cooperation with the State school authorities of the States in which centers are located. All teaching is in English. No Japanese language schools of the type common on the Pacific coast before evacuation are permitted in the centers. Refresher courses in the Japanese language, however, are being given at some of the centers for instructors and interpreters intending to go out in intelligence work.

The entire evacuee population has expressed a keen interest in the educational program. When basic educational plans were being made, the Authority was asked expressly by leaders of the evacuee population to provide as large a proportion as possible of non-Japanese teachers. They felt that prior to evacuation schools had been the biggest single force for Americanization and expressed the hope that their children would continue to have contact with qualified non-Japanese teachers. Because of this fact, and because there are relatively few qualified teachers among the evacuees, original plans called for employment of at least three-fourths of the teaching staff from outside the centers. At the present time, nearly 90 percent of the certified teaching staff is composed of persons who are not of Japanese descent. Evacuees are used extensively as assistant teachers and teacher aides.

Appointed teachers are employed under Civil Service regulations and are paid salaries established under the Classification Act. Because of the administrative necessity of keeping children occupied in the relatively crowded confines of the relocation centers, schools are operated 11 months out of the year. Even on such a basis it will be more than a year before the school time lost during evacuation and relocation is made up.

Schools are now operating in space originally constructed for barracks. Facilities for scientific and vocational work at the high-school level are inadequate. In most centers, living quarters have been crowded to make barrack space available for schools. To relieve this situation, the War Relocation Authority has undertaken to build school buildings of a temporary character similar in construction to the other buildings of the centers. Plans have been completed and priorities secured for the construction of high schools at most centers. Elementary classes, however, will continue to be held in the barracks.

## MEDICAL CARE AND HOSPITALIZATION

Recognizing the possibility that the process of evacuation and relocation might increase the susceptibility of the evacuee population to disease and that the likelihood of serious epidemics is greater in camp communities than in normal communities, the Army made provision in the basic construction program of the centers for a fully equipped hospital on each center. Because the barracks-type housing is unsuited to home care of the sick, even minor illnesses are considered hospital cases in the relocation centers. This consideration caused the Army to provide a higher ratio of hospital beds to the population (about 18 to 1,000) than is customary in most normal communities.

The War Relocation Authority provides an appointed medical director in each center, appointed under civil service and paid according to the Classification Act. All other medical positions, all dental positions, and such technical positions as X-ray technologist, pharmacist, and laboratory technician are filled to the fullest extent possible with evacuee personnel. From the beginning there has been a serious shortage of qualified evacuee nurses at the centers; and within the past few months the number of evacuee doctors has been drastically reduced by outside relocation. In fact, the most serious problem of health administration on the centers is the very small number of qualified doctors and nurses available. At present, the Authority is using a much larger proportion of nurses aides from the evacuee population than is desirable from a point of view of sound medical practice.

Evacuees are provided medical care, hospitalization, and medication without charge. Up to the present, health conditions on the centers have been remarkably good. But the current shortage of doctors and nurses may make the continuance of such a record exceedingly difficult.

## EMPLOYMENT

In order to hold down the costs of administration, the War Relocation Authority has filled the great majority of positions needed in the operation of the centers with evacuee personnel. Only key supervisory positions are filled with appointed civil-service employees. In fact, it is the policy of the War Relocation Authority, so far as possible, to provide useful, productive work for all employable evacuees. Approximately 90 percent of the employable residents of the centers are employed at the present time. Work in the administrative offices, the transport and warehousing systems, and other essential administrative operations employs about a third of this number. The remainder are used in productive enterprises in the fields of agriculture, industry, and public works.

Evacuees are selected and assigned to their work under a systematic program of employment administration; they are paid at the rate of \$12, \$16, or \$19 a month, according to the nature of their duties. This compensation is not considered a wage commensurate with the work being performed but is more in the nature of a cash allowance, intended to enable the evacuees who work to purchase such things as haircuts, shoe repairs, tobacco, confections, and other goods and services that are not provided by the Authority. Evacuees who work also receive a cash clothing allowance for themselves and their de-

pendents. Clothing allowances, depending upon the age of the dependents and the location of the centers, range from \$2 to \$3.75 per month per person.

#### AGRICULTURE, INDUSTRY, AND PUBLIC WORKS

When initial plans for relocation centers were being made the Authority did not anticipate the great demand which subsequently arose for evacuee labor outside the centers. It was expected that extensive programs of agricultural and industrial production and public works would be needed to provide useful occupations for the evacuees. The possibility of establishing industries, not only to produce goods needed in the centers but also goods required in the war effort, was extensively explored. Similarly, care was taken to locate all centers on relatively large areas of potential or developed agricultural land. On a number of centers a substantial program of land development was planned. On all centers a number of buildings, roads, and other community facilities were omitted from the basic construction and left to be built by evacuees.

Outside demands for labor, however, have reduced the labor forces on the centers substantially below what was anticipated. It is now evident that there will be little opportunity or need for industrial development. A few small industrial projects contributing to the subsistence program of the centers are being operated. A few enterprises contributing to the war effort were established in some of the earlier centers and will be continued. The extensive industrial program, involving the establishment on the centers of industrial plants under private management paying prevailing wages, which was at one time contemplated, has been abandoned as unnecessary.

On centers having developed agricultural land, production is limited to crops needed in the subsistence of the centers. It has appeared wiser in every way to release evacuees for work in private agricultural enterprises than to attempt to develop agricultural production for the market. On centers on which there is no developed agricultural land at present, the Authority is developing only sufficient acreage to provide subsistence crops and livestock. All evacuees engaged in such activities are compensated in accordance with the established employment program of the Authority.

Even this restricted program is contributing substantially to the maintenance of the centers. During the calendar year 1942, with most of the centers in operation only a portion of the year, approximately \$800,000 worth of vegetables and other crops were produced at four relocation centers. It is expected that \$2,750,000 worth of vegetables will be produced during the calendar year 1943. Livestock and poultry produced on the centers will provide an additional contribution to the mess operations program. It is estimated that during the fiscal year 1944, the value of livestock and poultry products produced on the centers will reach \$2,000,000.

In addition to land development on certain centers, the Public Works Program is confined largely to the development and construction of buildings needed in project operations. These include schools, community store buildings, agricultural buildings such as swine and poultry sheds, maintenance and repair shops, and additional quarters for appointed personnel.

### COMMUNITY WELFARE

Since the evacuee population is a complete cross-section of our general population, it inevitably includes a proportion of socially maladjusted people, the bad along with the good. Moreover, the process of evacuation and relocation has introduced various strains and dislocations into the population. For example, eating in mess halls, bathing in community bathhouses, and utilizing community laundries and toilet facilities have already strained the normal ties of family life and threaten to weaken if not destroy the authority of parents over their children. These problems are intensified by the relatively crowded and inadequate living conditions.

The War Relocation Authority is attempting to counteract the bad social effects of relocation by such administrative means as are at its disposal. Considerable can be accomplished through the educational system, but in addition the Authority has found it necessary to provide a qualified social welfare staff on each center. This staff is particularly concerned with the problems of family relationship, and of the old, the sick, and with orphans and delinquent children. The welfare staff determines family composition for the purposes of granting clothing allowances and making housing adjustments, and is responsible for administering a program of cash grants to persons who, because of health or for other reasons, are unemployable.

### COMMUNITY ENTERPRISES

The evacuees have been encouraged to establish community stores at all centers so that residents might buy essential goods and services not furnished by the administration. These include such personal services as are provided by shoe-repair shops, mending and pressing shops, beauty parlors, and barber shops, and such goods as clothing, confections, toilet goods, stationery, and books and magazines.

All community enterprises have been organized and financed by evacuees (either through the use of their own funds or through credit secured from private sources) and are operated on a cooperative basis with profits used for community purposes or distributed to the evacuees in the form of dividends. All evacuee personnel employed in the community enterprises are paid out of the funds of the enterprises at the same rate as if they were employed in operations of the Authority. The enterprises pay the Authority a reasonable rental for the space they occupy on the center. The Authority provides a community enterprise adviser on each center and undertakes to audit the books of the enterprises but otherwise is not responsible for their operations.

### COMMUNITY GOVERNMENT AND INTERNAL SECURITY

Although final responsibility for management of the relocation centers rests with the War Relocation Authority, the Authority is, to the fullest feasible extent, giving the evacuees an active voice in the management of their own affairs.

In the first place, the director of each center has selected in each block a block manager to represent the administration in the transmission of information and instructions to the residents and to represent the block in the presentation of requests and proposals to the

administration. Block managers are also responsible for seeing that block buildings are adequately maintained and that block services are kept up to standards.

In the second place, regulations of the War Relocation Authority provide procedures under which members of the evacuee community may select a community council and other agencies of community government to advise and assist the project director in administering community aspects of the center's activity. While all residents of the centers 18 years of age and older may vote in community elections, only those 21 or over are permitted, by regulation of the Authority, to hold elective office. The authority of the community council, and such other agencies of local government and administration as may be established, is founded entirely upon the legal authority of the project director, as administrative head of the relocation center. It is the policy of the Authority to delegate to the evacuee representatives as much authority as is consistent with sound administration and as the governmental organization of the community appears qualified to assume. The community organizations of the several centers, naturally, vary somewhat in the degree of their development and in their capacity to assist the project director. Consequently the degree of responsibility delegated by the project directors varies from center to center and will continue to be modified as the maturity and competence of the governmental organization increase or are altered by local circumstances.

Evacuees in the relocation centers are governed by three general categories of law and regulation:

1. The general law of the United States and of the State in which the center is situated;
2. Regulations of the War Relocation Authority and the project director;
3. Regulations made by the community council under the authority of the project director and with his approval.

Enforcement of these laws and regulations is the responsibility of the project director, who utilizes in the exercise of his responsibility both the agencies of community government and the internal-security staff of the center.

The internal security staff on each center is headed by a qualified appointed internal-security officer. He is provided with from 2 to 10 appointed assistants, the exact number depending upon decision by the Authority as to requirements in the center. In addition, the internal-security officer directs a staff of evacuee internal-security assistants. These evacuee officers are selected because of their previous police experience or other special qualifications for the work. They are trained particularly in the preventive aspects of police administration.

#### EXTERNAL SECURITY

By agreement between the War Relocation Authority and the Army, the exterior boundary of each relocation center is guarded by a military police detachment. During the day the military police patrol the perimeter of the entire project area; at night they maintain a patrol around the immediate boundary of the relocation center or barracks area. In addition, they are available to assume responsibility for policing the interior of the center upon request of the project

director. The Authority has experienced only one case in which it was found necessary to ask the military police to assume responsibility for maintaining order within a relocation center. This was in the Manzanar Relocation Center in California early in December. Experience at that time indicates that the present military policing arrangements are entirely adequate to maintain the external security for which they are intended and to assume responsibility when necessary for maintaining order within the centers.

#### ISOLATION CENTER

Primarily as a result of the disturbance which occurred at the Manzanar Relocation Center in December 1942, the War Relocation Authority in early 1943 worked out procedures whereby persistent and incorrigible troublemakers among the evacuees might be removed from relocation centers. Arrangements were completed with the Department of Justice empowering the Authority to certify for detention in internment camps alien residents of relocation centers, who, in the judgment of the project director, constitute a threat to the community peace and security. For the handling of troublemakers among the American citizens at relocation centers, however, a special center had to be established under direction of the War Relocation Authority.

In January of 1943 a temporary center of this kind was established on the site of an abandoned Civilian Conservation Corps camp near Moab, Utah. The first group to be transferred to this center was a contingent of 23 men from Manzanar who were suspected of being the instigators behind the December outbreak. In April the Moab Center was closed out and its population transferred to the present isolation center which is located on the site of an Indian boarding school at Leupp, Ariz. The current population of the Leupp Center is 70 evacuees.

#### FIRE PROTECTION

Because of the highly inflammable character of the buildings at all relocation centers and the comparatively dry climate at most of them, the fire hazard is unusually acute. From the beginning, intensive efforts have been made to train evacuee fire-fighting crews and to make the population of each center fire conscious. Fire protection work at the centers is under the direction of a member of the appointed (nonevacuee) staff and currently involves evacuee crews ranging from 34 to 93 members, depending on the size and needs of each center. The total fire loss at the 10 centers up to June 15, 1943, was \$25,894 or 25 cents per capita.

#### BASIC POLICIES ON LEAVE AND OUTSIDE EMPLOYMENT

Ever since the evacuation, the military authorities and the War Relocation Authority have had arrangements under which evacuees might be privately employed in various parts of the country outside the evacuated area on the Pacific coast. The War Relocation Authority first took the position that evacuation should be completed, the relocation centers built and staffed, and all evacuees transferred to the centers before expending a major effort on private relocation. However, the need for labor in agriculture, especially for the produc-

tion of sugar beets, became so great that the Western Defense Command and the War Relocation Authority made arrangements for the recruitment of farm and other work in May 1942 when the great majority of the evacuees were still in the Army assembly centers. By July 1, 1942, some 1,700 evacuees were employed under this joint procedure in 5 Western States. During the fall harvest season about 10,000 were employed on group work leave in 11 States.

#### SEASONAL LEAVE

Recruitment of evacuees under the group-leave policy (also called seasonal-work leave) and their release from both assembly centers and relocation centers were accomplished under the following terms:

1. Evacuees proceeded at the expense of the employer to a designated locality, usually a county.
2. Evacuees were recruited only for areas in which the United States Employment Service certified that labor was needed.
3. Evacuees were granted group work leave to accept employment under the terms of a written contract. (They were, however, permitted to move to other employers in the same areas and, with prior approval of field representatives of the Authority, were permitted to move from one designated area to another, as the need for labor shifted. Thus, many evacuees who started work in the spring were kept in continuous employment throughout the summer. Out of the 10,000 on group work leave in 1942, about one-fifth are still in outside employment under the group leave policy.)
4. Evacuees were given group work leave to go only to States in which the Governor had given written assurance that he would maintain law and order and to counties in which similar assurances had been provided by local authorities.

This group-leave procedure has undoubtedly given the evacuees an opportunity, which, for the most part, they welcomed, to work as free labor, and to assist in the agricultural program of the country. It contributed substantially to the production of sugar in the United States. There were some minor changes in the group-work-leave procedures before the beginning of the 1943 agricultural season, and at the same time the type of leave was designated as seasonal work leave. On July 1, 1943, there were approximately 5,500 evacuees on seasonal work leave.

#### TEMPORARY AND INDEFINITE LEAVE

On October 1, 1942, the War Relocation Authority published in the Federal Register leave regulations embodying the present policies of the Authority on the granting of leave to evacuees to depart from centers. These regulations outline three general types of procedure under which leave from relocation centers may be granted:

1. Group work leave under terms of the procedure outlined above;
2. Short term leave for a period not to exceed 60 days, under which evacuees may be permitted to attend funerals, visit

sick relatives, attend court, or take care of other important business, justifying their temporary release from the centers.

3. Indefinite leave, under which evacuees subject to the conditions outlined below are permitted to leave the centers to take up permanent residence.

Any resident of the relocation center is eligible to apply for indefinite leave, but before leave is granted the following procedure is carried through:

1. The evacuee must show that he has a definite offer of employment or other evidence that he can take care of himself at some point outside the areas from which persons of Japanese descent are excluded by military order.
2. The War Relocation Authority must secure reasonable assurance that the community in which the evacuee proposes to relocate will accept him without incident.
3. The War Relocation Authority has acquired extensive information concerning the past history, affiliations, and attitudes of evacuees past the age of 17 years. On the basis of these records, leave permits are granted as a further precaution, names of more than 85 percent of the evacuees have been checked against records of the Federal Bureau of Investigation, and these checks will be continued until the list of adult evacuees has been completely covered. If there is evidence from any source that the evacuee might endanger the internal security of the Nation or interfere with the war effort, permission for leave is denied.
4. In addition, there has been established a joint board, composed of representatives of the War and Navy Departments and the War Relocation Authority. This board maintains liaison with the Federal Bureau of Investigation. Approval of the board is required by the War Department for evacuees who desire to work in war industries and has been secured for those who wish to relocate from relocation centers into the Eastern Military Area. Such approval is given only after all pertinent information available from the cooperating agencies has been examined and evaluated.
5. The evacuee must agree to keep the War Relocation Authority informed of his location at all times.

At the present time some 10,000 evacuees, approximately 900 of them college students, are on indefinite leave.

No phase of the relocation program has been given more careful study and thought than the leave policy of the Authority. On the one hand, the problem of national security has been kept constantly in mind. On the other hand, the Authority has recognized from the outset that a relocation program which stopped with the transfer of evacuees to relocation centers would create more national problems than it would solve. It has never been the policy of the Federal Government to incarcerate aliens, and certainly not citizens, solely on the basis of their racial or national origin and regardless of their individual merits.

The leave policy was discussed with both the Attorney General and the Director of the Federal Bureau of Investigation before it was announced. The leave regulations were approved by the Department

of Justice before they were issued. The leave process requires continuous, close cooperation between the War Relocation Authority and the Department of Justice. The leave policy has also been approved by the War Manpower Commission from the point of view of its contribution to the manpower supply of the country. Through cooperation with the War Manpower Commission, relocation offices established by the Authority at appropriate locations throughout the country are endeavoring to place evacuees in occupations which will contribute as effectively as possible to the war effort.

Under the sponsorship of the National Student Relocation Committee, a nongovernmental organization, several hundred evacuees have been granted leave from relocation centers to attend college in institutions outside the evacuated areas. For several months students, with the cooperation of the War Department, were granted special educational leave from Army assembly centers and later from relocation centers under temporary procedures of the Authority. Under present regulations, attendance at college is one of the purposes for which indefinite leave is granted. All students, now on educational leave, are subject to the same investigation and restrictions as are applied to other evacuees granted indefinite leave.

#### CONSTITUTIONAL PRINCIPLES INVOLVED IN THE RELOCATION PROGRAM

The evacuation and relocation program raise important questions of constitutionality. This is so because two-thirds of the persons of Japanese ancestry evacuated from west coast military areas are citizens of the United States. The great majority of the remainder are law-abiding aliens.

It is the position of the War Relocation Authority that its leave regulations are essential to the legal validity of the evacuation and relocation program. These leave regulations establish a procedure under which the loyal citizens and law-abiding aliens may leave a relocation center to become reestablished in normal life.

When the evacuation was originally determined upon, it was contemplated that the evacuees would be free immediately to go anywhere they wanted within the United States so long as they remained outside of the evacuated area. Approximately 8,000 evacuees left the evacuated area voluntarily at that time and 5,000 of these have never lived in relocation centers. The decision to provide relocation centers for the evacuees was not made until some 6 weeks after evacuation was decided upon, and was made largely because of a recognition of the danger that the hasty and unplanned resettlement of 112,000 people might create civil disorder.

Detention within a relocation center is not, therefore, a permanent part of the evacuation process. It is not intended to be more than a temporary stage in the process of relocating the evacuees into new homes and jobs.

The detention or internment of citizens of the United States against whom no charges of disloyalty or subversiveness have been made, or can be made, for longer than the minimum period necessary to screen the loyal from the disloyal, and to provide the necessary guidance for relocation, is beyond the power of the War Relocation Authority. In the first place, neither the Congress nor the President has directed the War Relocation Authority to carry out such detention or internment. Secondly, lawyers will readily agree that an

attempt to authorize such confinement would be very hard to reconcile with the constitutional rights of citizens.

On June 21, 1943, the Supreme Court of the United States handed down its decision in the case of *Gordon Hirabayashi v. United States*. Hirabayashi had been convicted of violating both the curfew orders and the evacuation orders applicable to Japanese-Americans. The Court held that the curfew was a valid exercise of the war power. Although the question of the validity of the evacuation orders was presented to the Court in that case, the Court did not find it necessary to decide that question. There is evidence in the majority and concurring opinions of the Court in the *Hirabayashi case* that, although it found the curfew to be valid, it believed the evacuation orders present difficult questions of constitutional power, and detention within a relocation center even more difficult questions. Mr. Justice Murphy in his concurring opinion said concerning the curfew orders:

In my opinion this goes to the very brink of constitutional power.

Mr. Justice Douglas in his concurring opinion said:

Detention for reasonable cause is one thing. Detention on account of ancestry is another. Obedience to the military orders is one thing. Whether an individual member of a group must be afforded at some stage an opportunity to show that, being loyal, he should be reclassified is a wholly different question \* \* \*. But if it were plain that no machinery was available whereby the individual could demonstrate his loyalty as a citizen in order to be reclassified, questions of a more serious character would be presented. The United States, however, takes no such position.

The Chief Justice, in the majority opinion, was careful to point out that the Court was limiting its decision to the curfew orders and was not considering the evacuation orders or confinement in a relocation center.

More than a year has passed since evacuation was begun. During this year the War Relocation Authority has had time to make necessary investigations and to begin the process of considering the evacuees on an individual basis. The release procedures, including the leave regulations, are intended to provide the due process and hearing which fair dealing, democratic procedures, and the American Constitution all require.

#### SEGREGATION OF THE DISLOYAL

The War Relocation Authority is now undertaking to segregate from the total population in relocation centers those individuals who have indicated (either by express statement or by action) that their loyalties lie with Japan in the current hostilities. These individuals will be quartered in a segregation center to be established on the grounds of the Tule Lake Relocation Center in Northern California.

The first group to be segregated will be those individuals—about 6,300 in number—who have requested repatriation or expatriation to Japan and who have not withdrawn their applications prior to July 1, 1943. In determining who shall be segregated over and above this group, the War Relocation Authority will hold individual hearings and will carefully weigh all available evidence. Aside from the repatriates and expatriates, candidates for segregation will be drawn from the following groups:

1. American citizen evacuees who have refused to pledge loyalty to the United States and alien evacuees who have refused

- to swear that they would abide by the laws of the United States and refrain from interfering with the war effort;
2. Persons who have been denied leave clearance under the procedures of the War Relocation Authority because of an adverse report from a Federal intelligence agency, or some other information indicating loyalty to Japan.

Hearings connected with segregation are already under way at the relocation centers and are being carried forward as rapidly as possible. Present residents of the Tule Lake Center who are eligible for indefinite leave and who are thus not to be segregated will be given a choice of relocating immediately or transferring to one of the other centers. Residents of the other centers who are designated for segregation will be transferred to Tule Lake. Actual movements will begin in September as soon as preliminary arrangements can be completed and transportation becomes available.

Segregation is being carried out primarily to separate the loyal evacuees in relocation centers from the influence of those who are pro-Japanese and to speed the relocation in normal communities of the loyal group. It is not, however, in any sense a punitive program and the segregation center is not to be confused with the isolation center maintained at Leupp, Ariz. As a group, the segregates will be law-abiding persons who have simply given up trying to become adjusted in the United States. Any person at the segregation center who shows persistent troublemaking tendencies will be transferred to the isolation center.

An appeals board will be established at the Tule Lake Center to rectify mistakes that may be made in the segregation process and to hear the cases of those who wish to appeal their status. Except for those whose appeal is granted, residents of the segregation center will not be eligible for seasonal or indefinite leave.

In most other respects, the residents of the segregation center will be accorded the same type of treatment that is now given to residents of relocation centers generally. They will be provided by the Government with food, shelter, and medical care. Work opportunities will be available for those who wish to earn spending money and clothing allowances. Education will be furnished to children of school age. There will not, however, be opportunity for the establishment of an evacuee government at the segregation center.

#### EVACUEE PROPERTY

Determination by the Army that persons of Japanese ancestry should be evacuated from certain Pacific coast areas was accompanied by a recognition that assistance in the conservation of the property and property rights of evacuees should be given by the Federal Government. Respect for this principle was dictated not only by standards of equity but also by ordinary business sense.

On March 15, 1942, the Army announced the formation of the Wartime Civil Control Administration. The Treasury Department, acting through the Federal Reserve Bank, was asked to take over the conservation of urban evacuee property, including real and personal, both business and residential, and intangible assets. The Farm Security Administration of the Department of Agriculture was assigned the task of accomplishing continuity in the agricultural opera-

tions already under way by evacuees and fair and equitable dealings in the transfer of evacuee interests to substitute operators.

On March 17, 1942, the Farm Security Administration established the wartime farm adjustment program to assist in a fair disposition of evacuee agricultural holdings and to aid qualified farmers in taking over such operations and obtaining credit. Where usual channels of commercial and governmental credit were not open to substitute operators, the Farm Security Administration received from the War Department \$1,000,000 for a lending program. Subsequently, an additional \$5,000,000 from the President's emergency fund was made available to them. Some 650 loans, totaling approximately \$3,500,000, were made from these funds.

Prior to the departure of evacuees to assembly centers, they were passed through one of 64 control stations established in Military Zone No. 1 in cooperation with the United States Employment Service. In these control centers three-man teams, composed of representatives of the Federal Security Agency, Federal Reserve Bank, and the Farm Security Administration were available to assist evacuees in settling their affairs before the evacuation dead line, and to check to determine whether arrangements for handling of their property had been completed by the evacuees.

#### *Activities of the Federal Reserve Bank.*

This agency rendered assistance to evacuees in the leasing or otherwise disposing of their urban properties, and on March 29, 1942, provisions for the storage of personal property and effects of evacuees in warehouses were published, and evacuees were urged to take advantage of this service. This activity was administered by the Federal Reserve Bank through its set-up designated as the Evacuee Property Department. As evacuees were transferred to assembly centers, those who availed themselves of the service afforded by the Federal Reserve Bank placed their household goods and personal belongings in warehouses leased by the bank for this purpose. A considerable percentage, however, preferred to place their goods in private storage, either in warehouses of their own selection, in churches and meeting halls, or with nonevacuee friends.

Pursuant to an agreement between the War Relocation Authority and the Federal Reserve Bank of San Francisco, the property of 2,867 evacuees was assigned by the above bank to the War Relocation Authority. These goods totaled over 2,000 tons in weight.

The records of the Federal Reserve Bank indicate that there were referred to them some 5,000 properties of either residential or commercial character. The list included all those activities normally engaged in by business and professional people with a high percentage of the total being in cleaning establishments and laundries, hotels, nurseries, and residences. Food markets also held a high place in the statistical summary.

#### *Activities of the Farm Security Administration.*

The records of the Farm Security Administration indicate that some 6,664 pieces of agricultural property, totaling 258,000 acres, were involved in the evacuation process. Practically all this land was intensively cultivated and devoted to the production of the food requirements of the area.

The farm machinery used on these properties was disposed of in one of several ways:

(a) Outright sale; (b) by a leasing arrangement; (c) as a loan to the lessee of the evacuee's farm, the only requirements being maintenance and upkeep.

Some was placed in storage. It was usually insisted upon by the Farm Security Administration that where the equipment was required for the operation of the property, equipment as well as land should be included in the transfer arrangements.

#### *Responsibilities of the War Relocation Authority.*

Since completion of the evacuation in the summer of 1942, both the Federal Reserve bank and the Farm Security Administration have taken the position that responsibility for the future handling of evacuee property should rest with the War Relocation Authority.

Scrutiny of the statistics presented above clearly indicates the importance of maintaining production of farm lands and of maximum possible utilization of all other property, both in the national interests and to preserve the equities of the owners thereof. Failure so to do would have a detrimental effect in several ways. The impact upon the tax structure of the communities involved would be serious. The food supply of the areas wherein the properties are located would be affected. There would be a marked reduction in the housing facilities in certain defense areas, notably in Seattle, where 206 out of a total of 325 hotels (63 percent) in the city were operated by Japanese.

*Organization.*—It was recognized that the evacuees, having been removed from the areas indicated, were no longer in a position to personally operate, manage, or otherwise care for their property. The War Relocation Authority accordingly established the Division of Relocation Assistance. This Division has a Pacific coast evacuee-property office at San Francisco. There are field offices in Seattle, Portland, San Francisco, and Los Angeles. In addition, provision has been made for evacuee-property representatives at each relocation project.

#### *Functions.*

Evacuees are free to choose the manner in which they desire to have their properties cared for. They may select a person or concern to act as attorney-in-fact, they may choose an agent to act for them, or they may deal directly with persons having transactions with them. The services of the evacuee-property office are made available to evacuees if they prefer to use them. The functions of this office include acting upon the request of evacuees to determine if property is being properly maintained; securing tenants or operators of both agricultural and commercial property; negotiating leases or sales; adjusting differences; checking inventories of goods and equipment; and similar activities. The policies guiding the activities of the evacuee-property office are predicated upon the national interests and a recognition of the need for preserving the lawful interests of evacuees.

#### ORGANIZATION OF THE WAR RELOCATION AUTHORITY

Each of the 11 centers of the War Relocation Authority (including the isolation center at Leupp, Ariz.) is administered by a project director, who is responsible for supervising all activities within the

center and for cooperating with the commander of the military police company assigned to exterior patrol. Each director is provided with a staff of from 125 to 200 nonevacuee assistants. Top positions in all branches of community and project administration are occupied by these civil-service employees. At the present time more than a third of all project appointed personnel are employed in the education program.

Each project director is immediately responsible administratively to the Director of the Authority. He is vested by the Director with appropriate authority to expend and account for Government funds allotted to the project, to employ appointed personnel under civil-service regulations, and to purchase and to utilize necessary supplies and equipment. Subject to regulations and policies of the Authority and the general laws and regulations of the Government service, he is in full charge of the relocation center.

The Office of the Director of the War Relocation Authority is maintained in Washington, D. C. The Director is appointed by the President, and, within the framework of the Office for Emergency Management, of the Executive Office of the President, is administratively responsible to him. The Director is assisted by a Deputy Director and a staff in Washington, organized into the following divisions:

1. Reports;
2. Administrative Management;
3. Office of the Solicitor;
4. Relocation Planning;
5. Relocation Assistance;
6. Community Services;
7. Employment;
8. Agriculture and Engineering.

Three Assistant Directors of the Authority are maintained in field offices; one in Little Rock, Ark.; a second in Denver, Colo.; and the third in San Francisco, Calif. Each field Assistant Director has from one to three principal assistants and a small clerical staff. The field Assistant Directors are responsible for assisting the Director in inspection and supervision of relocation centers and other field activities of the Authority and for representing the Director in contacts with other governmental agencies and with the public.

To perform the functions of the War Relocation Authority in the field of evacuee property management, a property office under the direction of the Relocation Assistance Division in Washington is maintained in San Francisco. Branches of this office have been located in Seattle and Los Angeles. To assist in the relocation of evacuees outside centers, and to maintain contact with those who have been granted leave, a series of field offices has been established under the direction of the Employment Division of the Washington staff. At the present time key relocation offices have been established in Salt Lake City, Denver, Kansas City, Chicago, Cleveland, New York City, and Boston. Nearly 40 branch offices have been set up at other cities located mainly throughout the interior sections of the country.

## INDIVIDUAL EXCLUSION

In addition to work connected with the relocation of the Japanese-American population, with which the War Relocation Authority is primarily concerned, the Authority is also responsible for providing assistance to individuals excluded from military areas. Removal of the Japanese-American population from the Pacific coast is the only wholesale evacuation which the Army has ordered under Executive Order 9066. It has for some months, however, been engaged in the removal of designated individuals, both aliens and citizens, from restricted areas along the Atlantic, Pacific, and Gulf coasts. Under the present procedure, individuals, after appropriate investigations and hearings, are ordered by the military authorities to leave the restricted areas. Pursuant to Executive Order 9102, the War Relocation Authority has developed procedures under which it interviews individual excludees, and undertakes to provide them with such financial and other assistance as they may require to comply with the military orders. It is not expected, however, that the individual exclusion program will ever approach in scope or complexity the work of the Authority arising from the evacuation of the Japanese population from the west coast.



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